

Message Text

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ACTION IO-14

INFO OCT-01 EA-11 ISO-00 AF-10 ARA-16 EUR-25 NEA-10 RSC-01

SSO-00 NSCE-00 INRE-00 USIE-00 CIAE-00 DODE-00 PM-07

H-03 INR-10 L-03 NSAE-00 NSC-10 PA-04 PRS-01 SPC-03

SS-20 ACDA-19 DRC-01 /169 W
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FM USMISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 1626

INFO AMEMBASSY PHNOM PENH PRIORITY

AMEMBASSY TOKYO PRIORITY

C O N F I D E N T I A L USUN 5243

E.O. 11652: GDS

TAGS: PFOR, CB, UN

SUBJ:KHMER QUESTION: NOVEMBER 29 CONSULTATIONS ON TACTICS

REF: USUN 5204

1. JAPANESE, USUN AND KHMER STAFFS (PLUS GKR AMB. VUTTHI) MET AGAIN AFTERNOON NOV 29 TO CONTINUE DISCUSSION ON TACTICS. AMBASSADORIAL--LEVEL ASIAN WORKING GROUP SCHEDULED MEET NOV 30, FOLLOWING WHICH WE WILL MEET AGAIN WITH JAPANESE AND KHMER.

2. PRINCIPAL NOV 29 RECOMMENDATION REQUIRING IMMEDIATE ACTION WAS THAT JAPAN AND US SHOULD MAKE NEW APPROACHES IN CAPITALS AND NEW YORK TO DRIVE HOME, AT THIS STAGE, IMPORTANCE WE ATTACH TO DEFEATING PRO-SIHANOUK EFFORT AT THIS GA. (COUNTRY BY COUNTRY RECOMMENDATIONS CONVEYED NOV 29 USUN-IO TELECONS.)

3. ASIANS (AND WE) ARE STILL TROUBLED BY DIFFICULTIES INHERENT IN PLANNING TO DEFEAT PRO-SIHANOUK SUBSTANTIVE RESOLUTION THROUGH PROCEDURAL TACTIC OF A MOTION, WHICH FOR PURPOSE OF PRIORITY SHOULD BE MADE ORALLY TOWARD END OF DEBATE, TO ADJOURN DEBATE UNTIL 29TH GA. WE HAVE SUPPORTED THIS TACTIC AS BEST
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AVAILABLE IN LIGHT OF FACT PRO-SIHANOUK RES APPARENTLY HAS

MAJORITY SUPPORT AND IN ABSENCE OF OTHER VIABLE ALTERNATIVES. NOV 29 MEETING AGREED THAT TO ENHANCE CLIMATE OF RECEPTIVITY FOR THIS PROCEDURAL MOTION WE SHOULD STRONGLY REGISTER ANEW OUR OPPOSITION TO SUBSTANCE. THIS TYPE OF PRESSURE EXERTED IN COMING DAYS HOPEFULLY WILL STRENGTHEN TENDENCIES OF CAPITALS AND DELEGATIONS HERE TO VIEW AVOIDANCE OF VOTE ON SUBSTANCE AS DESIRABLE WAY OUT: THAT IS, ADOPTION OF MOTION TO DEFER.

4. WE HAVE SOME EVIDENCE ALREADY (E.G. CHINESE APPROACH TO ETHIOPIA) THAT SIHANOUK SUPPORTERS ARE ALERT TO THREAT OF DEFERMENT MOTION, AND FRIENDLY ASIANS RECOGNIZE THAT, DESPITE ORIGINAL HOPE THAT DEFERMENT COULD BE DISGUISED AS "INDEPENDENT" PROPOSAL FROM UNCOMMITTED DELEGATION, WE MAY CONCLUDE IT ADVISABLE TO OPENLY LOBBY FOR DEFERMENT BY TIME DEBATE OPENS DEC 4. FOR THE PRESENT, HOWEVER, (AND AT LEAST UNTIL LATE NOV 30 WHEN ASIAN AMBASSADORS CONCLUDE NEXT CONSULTATIONS AND WE HAVE MONITORED UN CORRIDOR ACTIVITIES DURING DAY) WE HAVE AGREED THAT WE SHOULD NOT LOBBY DIRECTLY FOR DEFERMENT BUT SHOULD ADHERE TO STRAIGHT OPPOSITION TO PRO-SIHANOUK SUBSTANCE.

5. NEVERTHELESS, WHILE EXERTING PRESSURE AGAINST SUBSTANTIVE RESOLUTION, WE MAY RESPOND, IF OTHERS RAISE QUESTION, THAT SINCE OUR MAJOR TARGET IS AVOIDANCE OF ADOPTION OF PRO-SIHANOUK RESOLUTION, WE COULD SUPPORT A DELEGATION'S MOTION TO DEFER IF SUCH PROPOSAL IS MADE.

6. JAPANESE DELEGATION, WHICH HAS INFORMALLY EXPLORED ISSUE WITH UN LEGAL COUNSEL, HAS PREPARED TEXT (IN CONSULTATION WITH US) OF BRIEF ORAL MOTION THAT MIGHT BE EMPLOYED AND THAT WILL BE PRESENTED FOR ASIAN AMBASSADORS CONSIDERATION NOV 30. QUOTE IN ACCORDANCE WITH RULES 76 (AND 79) OF THE RULES OF PROCEDURE OF THE GENERAL ASSEMBLY, I MOVE THAT DEBATE ON THE ITEM 106, "RESTORATION OF THE LAWFUL RIGHTS OF THE ROYAL GOVERNMENT OF NATIONAL UNION OF CAMBODIA IN THE UNITED NATIONS", BE ADJOURNED UNTIL THE 29TH SESSION OF THE GENERAL ASSEMBLY. UNQUOTE

7. KHMER DELEGATION HAS ALREADY TAKEN INITIATIVE TO LINE UP FRIENDLY SPEAKERS FOR DEBATE. FONMIN LONG BORET NOT YET CERTAIN AT WHAT POINT HE WILL SPEAK (IT IS NOT YET CLEAR WHICH SIHANOUK CONFIDENTIAL

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COSPONSORS WILL INTRODUCE PRO-SIHANOUK RES OR WHEN CHINESE WILL SPEAK). PRINCIPLE ON WHICH WE AND ASIANS TENTATIVELY OPERATING IS THAT SOME FRIENDLY ASIANS WOULD SPEAK BEFORE WE DO TO CONTINUE POSTURE OF ASIAN LEADERSHIP WITH US SUPPORT. WE NOW ANTICIPATE, HOWEVER, THAT WE MAY BE REQUIRED TO SPEAK AS EARLY AS AFTERNOON DEC 4. BENNETT

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